



CT Against Gun Violence

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Testimony to the Judiciary Committee Ron Pinciaro, Executive Director

March 16, 2009

In SUPPORT Of SB 353 - An Act Concerning The Microstamping Of Semiautomatic Pistols.

Good afternoon. I am Ron Pinciaro, Executive Director of CT Against Gun Violence.

I am speaking to you today in support of SB 353 requiring the microstamping of firearms because microstamping is an important tool that will help law enforcement solve gun crime. In fact, because of their recognition of microstamping as a useful law enforcement tool, the International Association of Chiefs of Police (IACP) has endorsed the microstamping technology. A copy of the IACP resolution is appended to this document.

Law enforcement agencies are in critical need of additional investigative tools. In 2007, 26 Hartford residents were murdered by guns. By December 31, only 6 arrests had been made in those cases, leaving 77 percent unsolved. The numbers are similar for our other large cities: In Bridgeport, 69 percent of the gun homicides had not resulted in an arrest by the end of the year. And in New Haven, no arrests had been made in 85 percent of homicides and non-fatal shootings. In the first six weeks of this year, ten shootings have gone unsolved where police might have been able to identify the gun if the microstamping technology had been applied. A list of those shootings is attached here.

Nationally, the clearance rate for homicide cases was approximately 60% in 2005 and over 3,000 gun homicide cases went unsolved. In approximately half of gun homicide investigations a spent cartridge casing, but not a firearm, is recovered at the crime scene

Microstamping technology uses a laser imprinted microscopic array of characters that identify the pistol, etched or otherwise imprinted in two or more places on the interior surface or internal working parts of the pistol, and that are transferred by imprinting on each cartridge case when the pistol and revolver is fired.

In many cases, the only evidence at the crime scene is a spent cartridge case, especially in drive-by type shootings. But today, that cartridge can only be tied to the specific gun that shot it if the gun itself is found. When microstamping is incorporated into semiautomatic pistols, it will allow police to positively link used cartridge cases recovered at crime scenes to the exact guns that fired them, without having the gun in their possession. Law enforcement would be able to identify the first known purchaser of a weapon used in a crime, a critical early lead.



In addition to its value as an investigative tool for law enforcement, the technology could be a deterrent to the illegal gun trafficking that allows children and criminals such easy access to guns. All guns start with a legal sale from a licensed dealer. Yet in Connecticut, more than 85 percent of gun crimes are committed by people who cannot legally purchase guns. So where do they get the gun?

Tracing data from the Bureau of Alcohol, Tobacco, Firearms, and Explosives indicates that, when a source state could be identified, 67 percent of the firearms traced and recovered in Connecticut were first purchased legally right in the state¹. Often this is through a straw purchase, when a person who is legally qualified to buy guns purchases them from a dealer and then sells them to prohibited users. Microstamping will help deter this chain of trafficking, because straw purchasers will be less likely to act in this capacity if they believe a gun can quickly and easily be traced back to them after being used in a crime.

Microstamping technology is already required for new semiautomatic pistols sold in California starting after January 1, 2010. Manufacturers already have to incorporate the technology into their manufacturing process to sell guns into that important market. The District of Columbia has also passed a microstamping bill and one is also being considered by the State of New York. The bill has passed in the House and is now being considered by the Senate in New York. Details of the New York bill are attaqched.

We urge the Judiciary Committee to support SB 353. None of the provisions in this bill will interfere with the rights of law-abiding citizens to own as many guns as they choose. But they will provide law enforcement with important and necessary tools to help identify and arrest those who use guns in ways that are so harmful to our communities.

¹ATF Connecticut, Department of Justice Bureau of Alcohol, Tobacco, Firearms and Explosives, Office of Strategic Intelligence and Information, Data Source: Firearms Tracing System, 2006

²http://gov.ca.gov/pdf/press/2007bills/AB%201471%20Signing%20Message.pdf.

³ ATF Connecticut, Department of Justice Bureau of Alcohol, Tobacco, Firearms and Explosives, Office of Strategic Intelligence and Information, Data Source: Firearms Tracing System, 2006



International Association Of Chiefs Of Police

RESOLUTION

Adopted at the 115th Annual Conference San Diego, CA November 11, 2008

SUPPORT OF THE USE OF MICROSTAMPING TECHNOLOGY

Submitted by the Firearms Committee FC.026.a08

WHEREAS, reducing the prevalence of gun crime and gun related homicides in the United States and around the world is a priority of law enforcement; and

WHEREAS, each year many incidents of crime, including homicides, go unsolved due to a lack of evidence in the case; and

WHEREAS, law enforcement agencies are in critical need of additional investigative tools and technologies that would provide accurate and timely intelligence and further leads in investigations of gun crime and give substantial investigatory links; and

WHEREAS, in a large number of violent incidents involving firearms, shell casings are left at crime scenes and law enforcement agencies have no way of identifying these casings; and

WHEREAS, microstamping technology would give each firearm the ability to stamp that weapon's uniquely assigned and identifiable serial number and/or distinctive markings on cartridge casings by way of the firing pin; and

WHEREAS, this technology would be used to help law enforcement identify the first known purchaser of a weapon used in crime, therefore providing leads that would allow for substantial evidentiary information that will help identify, apprehend and arrest criminals; and

WHEREAS, microstamping technology has proven to be an inexpensive, yet effective way to mark and identify firearm shell casings; therefore be it

RESOLVED that the International Association of Chiefs of Police, duly assembled at its 115th Annual Conference in San Diego, California recommends that all firearms produced or sold be fitted with microstamping technology so that law enforcement can further criminal investigations and enhance public safety; and be it further

RESOLVED that the IACP calls on all governments to enact legislation that will allow for the implementation of microstamping technology.

The following are news stories from the past month and a half where shootings occurred but no immediate arrests were made. If microstamping was already included in the manufacturing process the police would have most likely been able to identify the gun used in the following crimes:

Bridgeport, Two shootings that may be related, one seriously wounded a 20-year-old man. (1/13/2009)

Hartford, Shots fired during a home invasion. No one was hit by gunfire. (1/13/2009)

Fair Haven, Double shooting, woman grazed by bullet, man shot in foot. (1/20/2009)

New Haven, Gun shots heard, shell casing found by side of home. (1/20/2009)

New Haven, Man in his early 20s was shot multiple times. Shooter gunned down victim from a vehicle which fled the scene. Victim died at hospital. (1/24/2009)

Fair Haven, Man shot through his front window, seriously wounded. Victim was not intended target of gunfire. There was a dispute outside his house where a man pulled out a gun and started shooting. (1/30/2009)

Hartford, Shot fired near Learning Corridor, no one was injured. (2/10/2009)

Hartford, Man shot numerous times in his leg. Injuries were not life-threatening., (2/12/2009)

Hartford, Man shot in arm and chest during holdup. He is expected to survive. (2/13/2009)

New Haven, New Haven's 4th homicide victim of year had history of gun violence, both as shooter and victim. (2/21/2009)

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2009-2010 Regular Sessions

IN ASSEMBLY

March 4, 2009

Introduced by M. of A. SCHIMEL, ENGLEBRIGHT, EDDINGTON, PAULIN, BENEDET-TO, DINOWITZ, LANCMAN, HOYT, CLARK, BOYLAND, JAFFEE, KELLNER, CARROZ-ZA, BROOK-KRASNY, ROSENTHAL, O'DONNELL, ALESSI, ESPAILLAT, LAVINE, KAVANAGH, LIFTON, AUBRY, GREENE, ALFANO -- Multi-Sponsored by --M... of A. BING, COLTON, COOK, DIAZ, GLICK, GOTTFRIED, HOOPER, JACOBS, JEFFRIES, MAISEL, MCENENY, MCKEVITT, PEOPLES, PHEFFER, ROBIN-SALADINO, SCARBOROUGH, WEISENBERG -- read once and SON, referred to the Committee on Codes

AN ACT to amend the penal law, in relation to requiring semiautomatic

 $\,$ pistols manufactured or delivered to any licensed dealer in this state

to be capable of microstamping ammunition

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEM-

BLY, DO ENACT AS FOLLOWS:

- 1 Section 1. Short title. This act shall be known and may be cited as
 - 2 the "crime gun identification act of 2009".
- 3 S 2. Legislative findings and intent. The legislature finds that in
- 4 2005, the national clearance rate for homicide cases was approximately
- $5\,$ 60% and over 3,000 gun homicide cases went unsolved; that in approxi-
- 6 mately half of gun homicide investigations a spent cartridge casing, but
- 7 not a firearm, is recovered at the crime scene; that currently deployed
 - 8 national ballistic identification systems cannot identify the

serial

- 9 number of a gun unless the gun itself has been recovered; that firearm
- 10 microstamping is an evolutionary forensic technology that produces an
- 11 identifiable alpha-numeric and geometric code onto the rear of the
- 12 cartridge casing each time a semiautomatic pistol is fired; that the
- 13 alpha-numeric and geometric code on an expended cartridge casing will
- 14 provide an initial lead for law enforcement by enabling law enforcement
- 15 to match the cartridge casing found at a crime to the original owner of
- 16 the firearm; that information from completed crime gun tracing is an
- $17\,$ important element utilized by COMPSTAT and other crime analysis systems
- 18 to target illegal firearms trafficking; that microstamping technology

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets

[] is old law to be omitted.

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- 1 continues to produce identifiable markings onto expended cartridge
- 2 casings even after thousands of rounds of testing; that this additional
- 3 tool will help law enforcement investigate illegal gun trafficking,
- 4 close firearm-related criminal cases and protect the public; and that
- 5 legislative action is necessary to require all new semiautomatic pistols
 - 6 manufactured or sold after January 1, 2011 to be microstamp-ready.
- 7 S 3. Section 265.00 of the penal law is amended by adding four new
 - 8 subdivisions 24, 25, 26 and 27 to read as follows:
- 9 24. "FIREARMS DEALER" SHALL MEAN A PERSON OR ORGANIZATION POSSESSING A
- 10 DEALER'S LICENSE TO SELL FIREARMS AT WHOLESALE OR AT RETAIL ISSUED
- 11 PURSUANT TO THE PROVISIONS OF SECTION 400.00 OF THE PENAL LAW OR ISSUED
 - 12 UNDER FEDERAL LAW.
- 13 25. "MANUFACTURER" SHALL MEAN ANY PERSON, CORPORATION, PARTNERSHIP,
- 14 FIRM, OR OTHER LEGAL ENTITY IN BUSINESS TO MANUFACTURE OR ASSEMBLE A
 - 15 FIREARM, FOR SALE OR DISTRIBUTION.
 - 16 26. "MICROSTAMP-READY" SHALL MEAN A SEMIAUTOMATIC PISTOL THAT IS

MANU-

- 17 FACTURED TO PRODUCE A UNIQUE ALPHA-NUMERIC OR GEOMETRIC CODE ON AT LEAST
- 18 TWO LOCATIONS ON EACH EXPENDED CARTRIDGE CASE THAT IDENTIFIES THE MAKE,
 - 19 MODEL, AND SERIAL NUMBER OF THE PISTOL.
- 20 27. "SEMIAUTOMATIC PISTOL" SHALL MEAN A PISTOL CAPABLE OF UTILIZING A
- 21 PORTION OF THE ENERGY OF A FIRING CARTRIDGE TO EXTRACT THE FIRED
- 22 CARTRIDGE CASE AND AUTOMATICALLY CHAMBER THE NEXT ROUND, AND THAT
- 23 REQUIRES A SEPARATE PULL OF THE TRIGGER TO FIRE EACH SUCCESSIVE ROUND.
- $24~{
 m S}$ 4. Subdivision 6 of section 265.10 of the penal law, as amended by
 - 25 chapter 189 of the laws of 2000, is amended to read as follows:
- 26 6. Any person who wilfully defaces any machine-gun, large capacity
- 27 ammunition feeding device or firearm is guilty of a class D felonv.
- 28 PROVIDED, HOWEVER, NO ACTION TAKEN IN AN EFFORT TO COMPLY WITH SECTION
- 29 265.38 OF THIS ARTICLE SHALL CONSTITUTE A VIOLATION OF THIS SUBDIVISION.
- 30~ S 5. Subdivision 5 of section 265.15 of the penal law, as amended by
 - 31 chapter 695 of the laws of 1987, is amended to read as follows:
- 32 5. The possession by any person of a defaced machine-gun, firearm,
- 33 rifle or shotgun is presumptive evidence that such person defaced the
- 34 same. PROVIDED, HOWEVER, NO ACTION TAKEN IN AN EFFORT TO COMPLY WITH
- 35 SECTION 265.38 OF THIS ARTICLE SHALL CONSTITUTE A VIOLATION OF THIS
 - 36 SUBDIVISION.
- 37 S 6. The penal law is amended by adding a new section 265.38 to read
 - 38 as follows:
- $39~{\rm S}$ 265.38 MICROSTAMPING CAPABILITY OF SEMIAUTOMATIC PISTOLS REQUIRED.
- 40 1. EXCEPT AS PROVIDED IN SUBDIVISION TWO OF THIS SECTION, BEGINNING ON
- 41 JANUARY FIRST, TWO THOUSAND ELEVEN, A SEMIAUTOMATIC PISTOL SHALL BE
 - 42 MICROSTAMP-READY IF IT IS:
 - 43 (A) MANUFACTURED IN NEW YORK STATE;
- 44 (B) MANUFACTURED ON OR AFTER JANUARY FIRST, TWO THOUSAND ELEVEN AND
- 45 DELIVERED OR CAUSED TO BE DELIVERED BY ANY MANUFACTURER OR FIREARMS
 - 46 DEALER TO A FIREARMS DEALER IN NEW YORK STATE; OR
- 47 (C) MANUFACTURED ON OR AFTER JANUARY FIRST, TWO THOUSAND ELEVEN AND
 - 48 SOLD, OFFERED FOR SALE, LOANED, GIVEN, OR TRANSFERRED BY A

FIREARMS

- 49 DEALER IN NEW YORK STATE.
- 50 2. (A) A SEMIAUTOMATIC PISTOL MANUFACTURED AFTER JANUARY FIRST, TWO
- 51 THOUSAND ELEVEN THAT IS NOT MICROSTAMP-READY AND THAT WAS LAWFULLY
- 52 ACQUIRED OUTSIDE OF NEW YORK STATE BY A NON-DEALER WHO WAS NOT A RESI-
- 53 DENT OF NEW YORK STATE AT THE TIME OF ACQUISITION BUT WHO SUBSEQUENTLY
- 54 MOVED TO NEW YORK STATE MAY BE POSSESSED, SOLD, TRANSFERRED, OR GIVEN
- 55 AWAY. IN SUCH INSTANCE THE PISTOL SHALL BE SOLD, TRANSFERRED, OR GIVEN

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- 1 AWAY ONLY TO A FIREARMS DEALER WHO SUBSEQUENTLY CAN ONLY SELL, TRANSFER,
- 2 OR GIVE AWAY SUCH PISTOL TO A FIREARMS DEALER OUTSIDE OF NEW YORK STATE.
- 3 (B) IF A FIREARMS DEALER LAWFULLY ACQUIRES A MICROSTAMP-READY SEMIAU-
- 4 TOMATIC PISTOL THAT WAS ORIGINALLY PURCHASED BY A NON-DEALER RESIDENT OF
- 5 NEW YORK STATE THE FIREARMS DEALER SHALL NOT SELL, OFFER FOR SALE, LOAN,
- 6 GIVE, OR TRANSFER THAT PISTOL IF HE OR SHE KNOWS THAT THE PISTOL HAS
 - 7 BEEN DEFACED AS PRESCRIBED IN SUBDIVISION THREE OF THIS SECTION.
- 8 3. (A) EXCEPT AS PROVIDED IN PARAGRAPH (B) OF THIS SUBDIVISION NO
- 9 PERSON SHALL INTENTIONALLY DEFACE OR ALTER A MICROSTAMP-READY SEMIAUTO-
- 10 MATIC PISTOL OR A PORTION OF THE PISTOL FOR THE PURPOSE OF PREVENTING
- 11 LAW ENFORCEMENT FROM IDENTIFYING THE UNIQUE ALPHA-NUMERIC OR GEOMETRIC
 - 12 CODE ASSOCIATED WITH THAT PISTOL.
- 13 (B) REPLACING A FIRING PIN THAT HAS BEEN DAMAGED OR OTHERWISE IN NEED
- 14 OF REPLACEMENT FOR THE SAFE USE OF THE SEMIAUTOMATIC PISTOL OR FOR A
- 15 LEGITIMATE SPORTING PURPOSE SHALL NOT ALONE BE EVIDENCE THAT SOMEONE HAS
 - 16 VIOLATED THIS SUBDIVISION.
- 17 4. BEGINNING JANUARY FIRST, TWO THOUSAND ELEVEN, A MANUFACTURER OR
- 18 FIREARMS DEALER THAT DELIVERS A SEMIAUTOMATIC PISTOL, OR CAUSES A SEMI-
- 19 AUTOMATIC PISTOL TO BE DELIVERED, TO A FIREARMS DEALER FOR SALE IN NEW
- 20 YORK STATE SHALL CERTIFY WHETHER THE PISTOL WAS MANUFACTURED ON OR AFTER
 - 21 JANUARY FIRST, TWO THOUSAND ELEVEN AND, IF IT WAS, THAT:
- 22 (A) THE SEMIAUTOMATIC PISTOL WILL PRODUCE A UNIQUE ALPHA-NUMERIC CODE

- 23 OR A GEOMETRIC CODE ON EACH CARTRIDGE CASE THAT IDENTIFIES THE MAKE,
- 24 MODEL, AND SERIAL NUMBER OF THE SEMIAUTOMATIC PISTOL THAT EXPENDED THE
 - 25 CARTRIDGE CASING; AND
- 26 (B) THE MANUFACTURER WILL SUPPLY THE SUPERINTENDENT OF THE STATE
- 27 POLICE WITH THE MAKE, MODEL, AND SERIAL NUMBER OF THE SEMIAUTOMATIC
- 28 PISTOL THAT EXPENDED THE CARTRIDGE CASE, WHEN PRESENTED WITH AN
- 29 ALPHA-NUMERIC OR GEOMETRIC CODE FROM A CARTRIDGE CASE; PROVIDED, THAT
- 30 THE CARTRIDGE CASE WAS RECOVERED AS PART OF A LEGITIMATE LAW ENFORCEMENT
 - 31 INVESTIGATION.
- 32 5. FOR PURPOSES OF SUBDIVISION ONE OF THIS SECTION, A SEMIAUTOMATIC
 - 33 PISTOL IS CAPABLE OF MICROSTAMPING AMMUNITION IF:
- 34 (A) A MICROSCOPIC ARRAY OF CHARACTERS THAT IDENTIFY THE MAKE, MODEL
- 35 AND SERIAL NUMBER OF THE SEMIAUTOMATIC PISTOL IS ETCHED INTO THE FIRING
 - 36 PIN AND THE BREECH FACE OF THE SEMIAUTOMATIC PISTOL; AND
- 37 (B) WHEN AMMUNITION IS FIRED FROM THE SEMIAUTOMATIC PISTOL, THE CHAR-
- 38 ACTERS ARE COPIED FROM THE FIRING PIN AND THE BREECH FACE ONTO THE
 - 39 CARTRIDGE CASE OF THE AMMUNITION.
- 40 6. (A) ANY MANUFACTURER OR FIREARMS DEALER WHO INTENTIONALLY FAILS TO
- 41 COMPLY WITH SUBDIVISION ONE OF THIS SECTION BY DELIVERING OR CAUSING TO
- 42 BE DELIVERED ANY SEMIAUTOMATIC PISTOL MANUFACTURED ON OR AFTER JANUARY
 - 43 FIRST, TWO THOUSAND ELEVEN THAT IS NOT MICROSTAMP-READY;
- 44 (B) ANY FIREARMS DEALER WHO INTENTIONALLY FAILS TO COMPLY WITH SUBDI-
- 45 VISION ONE OF THIS SECTION BY SELLING ANY SEMIAUTOMATIC PISTOL MANUFAC-
- 46 TURED ON OR AFTER JANUARY FIRST, TWO THOUSAND ELEVEN THAT IS NOT MICROS-
 - 47 TAMP-READY; OR
- 48 (C) ANY PERSON WHO INTENTIONALLY FAILS TO COMPLY WITH SUBDIVISION
- 49 THREE OF THIS SECTION BY DEFACING OR ALTERING ANY MICROSTAMP-READY SEMI-
- 50 AUTOMATIC PISTOL THAT WAS MANUFACTURED ON OR AFTER JANUARY FIRST, TWO
 - 51 THOUSAND ELEVEN,
- 52 SHALL BE SUBJECT TO A FINE OF UP TO ONE THOUSAND DOLLARS FOR EACH
- 53 VIOLATION. IN ADDITION TO ANY FINE IMPOSED PURSUANT TO THIS SECTION, A
- 54 TERM OF IMPRISONMENT OF UP TO ONE YEAR MAY BE IMPOSED FOR EACH

- 55 VIOLATION.
- 56 S 7. This act shall take effect January 1, 2011; provided, that:
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- $\boldsymbol{1}$ (a) the superintendent of the state police has received a written
- $2\,$ notice from a microstamp job shop that is willing to produce the micro-
- 3 stamp structures on two internal surfaces of a semiautomatic pistol such
- $4\,$ that the pistol is microstamp-ready for a price of twelve dollars or
- 5 less at a production level of one thousand firearms per a batch; and
- 6 (b) effective immediately, the superintendent of the state police
- 7 shall issue rules and regulations necessary for the implementation of
 - 8 this act on its effective date.